





# ANNUAL PERFORMANCE REPORT

FY 2019-20

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#### Foreword by Chairman FBR

The current issue of Annual Performance Report provides an update on FBR's revenue generating efforts made during FY 2019-20. This Annual Report includes FBR's performance information mainly based on 10 identified key performance indicators. The analysis of data provides an insight into various components of federal taxes and reforms initiatives undertaken by FBR with the help of international donors to achieve the goal of transforming FBR into an efficient and modern tax administration.

During FY 2019-20, the COVID-19 pandemic engulfed the entire world, disrupting the supply chains and paralyzing the economies of the world. Like other economies, Pakistan's economy also faced similar challenges. Along with other negative impacts, the unprecedented halt in economic activities badly affected tax collections. In the situation of lockdown and slow economic activities, fetching tax revenues was even a bigger challenge for the organization. FBR remained committed to making the taxpaying experience better through provision of a courteous and professional service.

In our primary task of collecting taxes, we achieved the revised revenue target of Rs. 4017.40 billion by 99.4%, increasing collection by 4.4% over last year to reach Rs. 3,996.7 billion during FY 2019-20. The collection of sales tax, direct taxes and federal excise duty showed positive growth, i.e. 9.4%, 5.4% and 5.1% respectively, while the customs duty reflected decline of 9.4%.

FBR helped more taxpayers than ever to pay their taxes quickly and easily online – 2.19 million people filed income tax returns till 26<sup>th</sup> December 2020 reflecting a growth of 10.6% when compared with 1.98 million returns filed till same date of last financial year. During 2019-20, value of customs seizures reached Rs. 36.5 billion reflecting increase of 44% when compared with last year.

FBR is committed to invest in modern technology to enhance efficiency in tax collection. With enhanced operational efficiency as embedded in the ongoing FBR transformation, we are optimistic that the landscape of revenue mobilization and collection in this country will be completely changed. As we move forward, we will be renewing our focus on our vision to maximize tax collection, reduce the tax gap, increase the tax base and make it easy for taxpayers to pay their taxes and ensure that the tax system is trusted and fair.

I appreciate and commend the efforts of the Reforms Wing in bringing out this issue of Annual Performance Report of FBR.

(Asim Ahmad) Chairman, Federal Board of Revenue / Secretary Revenue Division

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#### **Chapter-1**

#### Introduction

This report is primarily intended to publicly disclose the performance of FBR against specified key performance indicators and to promote awareness about its achievements during the FY 2019-20. This Annual Report covers the period July, 2019 to June, 2020. This report fulfills a requirement under the World Bank's funded Pakistan Raises Revenue (PRR) Project (2021-24). This report is required in terms of PRR's disbursement linked indicator, which pertains to FBR's effectiveness and transparency requiring systematic measurement and public reporting of its performance delivery against approved key performance indicators. These KPIs cover all the main aspects of FBR's performance, such as, revenue by tax instrument, taxpayer segment, geographical area, share of direct tax revenues collected through withholding agents, active taxpayers by tax instrument; revenue target performance, enhanced level of automation, taxpayer's facilitation measures, integration and data sharing of FBR with other revenue agencies, simplification of tax laws, conduct of risk based audits, formulation of national tax/customs policy, FBR's outreach and human resource development, etc. The outcome of such disclosure and reporting is transparency and accountability of the FBR to the government and to the public, which is critical for building public trust in the FBR and the tax system. This Annual Report includes FBR's performance information for the FY 2019-20 mainly based on 10 identified key performance indicators.

This report also informs about the reforms initiatives undertaken by FBR with the help of international donors to achieve the goal of transforming FBR into an efficient, effective, transparent, and modern tax administration, which seeks recognition for its professionalism and integrity of its workforce.

As part of FBR's commitment to align the organization with its strategic objectives, this report will help FBR to assess the results against key performance indicators and to judge success in achievement of its overall vision and mission. This will also materially affect the ability of FBR to review the defined targets and to evaluate performance in the implementation of reform agenda over short, medium and long term.

This report has delved into each performance indicator in greater detail in the second and third chapters, while the subsequent chapter discuss the extent of implementation of reform agenda by FBR.

#### **General Information about FBR**

#### **Historical Overview**

The Central Board of Revenue (CBR) was created on April 01, 1924 through enactment of the CBR Act, 1924. In 1944, a full-fledged Revenue Division was created under the Ministry of Finance. After independence, this arrangement continued up to 31<sup>st</sup> August, 1960 when on the recommendations of the Administrative Reorganization Committee, CBR was made an attached department of the Ministry of Finance. In 1974, further changes were made to streamline its functions. Consequently, the post of Chairman, CBR was created with the status of ex-officio Additional Secretary and Secretary Finance was relieved of his duties as ex-officio Chairman of the CBR.

To remove further impediments in the exercise of administrative powers of a Secretary to the Government and for effective formulation and implementation of fiscal policy measures, the status of the Revenue Division was restored under the Ministry of Finance on October 22, 1991. It was abolished in January 1995, and CBR reverted back to the pre-1991 position. However, it was reestablished on December 01, 1998. The Revenue Division continues to exist since then. In the wake of restructuring of its functions, a new Act was promulgated under which it has been renamed as Federal Board of Revenue (FBR) since July, 2007.



#### **Functions of FBR**



In the existing setup, FBR is a federal agency of Pakistan that is responsible for enforcing fiscal laws and collecting revenue for the government of Pakistan. It has following responsibilities:

- a) Formulation and administration of taxation policy;
- b) Levy and collection of federal taxes;
- c) Quasi-judicial function of deciding taxation cases and appeals;
- d) Entering into avoidance of double-taxation treaties with other countries;
- e) Liaise with all Ministries, Chambers of Commerce and Industry as well as International Organizations on taxation and enforcement matters.

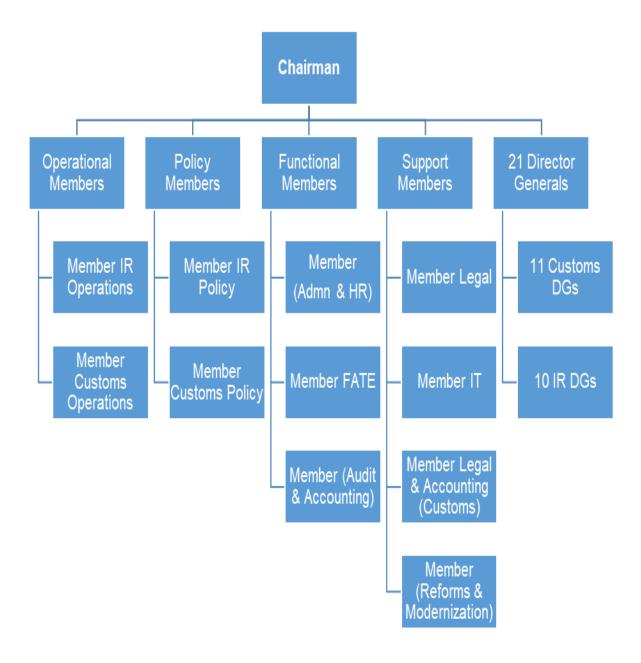
FBR primarily operates through its main collection arms comprising Regional Tax Offices (RTOs), Large Taxpayer Office (LTOs), and Customs Collectorates across the country. FBR has two major wings - Inland Revenue & Customs. Inland Revenue Service administers domestic taxation including Sales Tax, Income Tax and Federal Excise Duties, while Pakistan Customs Service administers import duties and other taxes collected at import stage, as well regulates international trade with regard to prohibitions & restrictions imposed by the government.

For the purpose of collection of revenue and pursuing tax evaders, FBR's powers & functions also include, but are not limited to, carrying out inquiries and audits/investigations into the tax affairs, commanding arrests, attachment as well as public auction of movable and immovable assets of a non-compliant.

#### **Organizational Set-up**

In the present setup, Chairman FBR is assisted by various Members. Besides this top tier, senior management also includes various Director Generals and Chief Commissioners/Chief Collectors.

#### Organogram of FBR



#### FBR's Vision

To be a modern, progressive, effective, autonomous and credible organization for optimizing revenue by providing quality service and promoting compliance with related tax laws.

#### Mission

To enhance the capability of the tax system to collect due taxes through application of modern techniques, providing taxpayer assistance and by creating a motivated, satisfied, dedicated and professional workforce.

#### **Values**

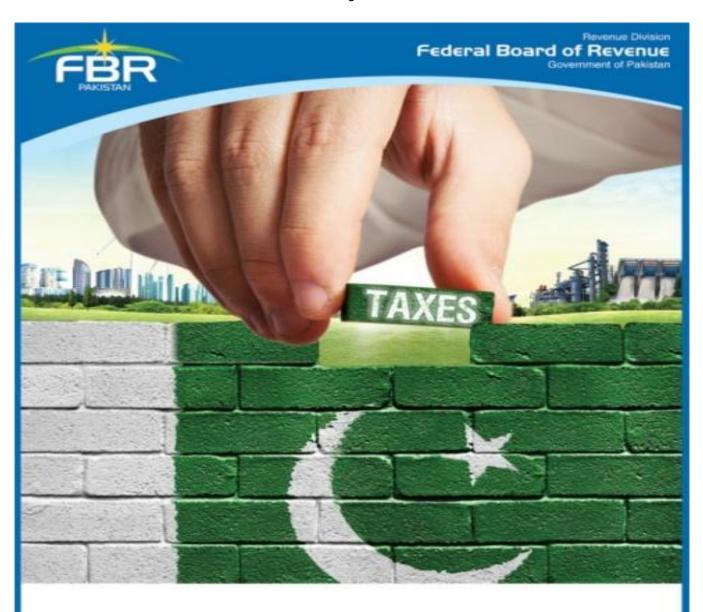
Integrity Professionalism Teamwork Courtesy Fairness Transparency Responsiveness



#### **FBR's Strategic Intent**

FBR aims to be a smart and modern tax administration with unquestionable integrity, trusted and admired by Government, the public, as well as our international partners. FBR has identified following strategic objectives, which form the cornerstone of our 5-year Strategic Plans both for Customs as well as for Inland Taxes:

- a) Ensure sustainable increase in domestic revenue by broadening the tax base and facilitating compliance
- b) Provide clarity and certainty about tax obligations
- c) Make it inexpensive and easy for taxpayers and traders to comply and fulfil their obligations
- d) Increase the use of data to improve integrity, derive insight & improve outcomes
- e) Modernize infrastructure, technology, and enhance automation for digitalized and streamlined services
- f) Facilitate legitimate trade and travel without compromising on customs controls
- g) Enhance fiscal controls, enforcement, and society protection capabilities
- h) Drive efficient use of resources to deliver quality outcomes and performance excellence
- i) Make it hard & costly for taxpayers and traders who do not comply
- j) Develop a high performing, diverse, agile and engaged workforce
- k) Work with stakeholders to modernize the tax administration system
- 1) Build public trust and confidence in the tax administration system.



We are writing

### Pakistan's Success Story

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Companies/AOPs can contribute by paying their advance income tax on or before

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#### Chapter-2

#### Summary of FBR's Performance at a Glance

#### **Overall Performance of FBR**

The Federal Board of Revenue collects more than 86% of all Government revenues. Its mandate includes levy and collection of federal duties, taxes and other levies and formulation and administration of fiscal policies. Its responsibilities also includes facilitation of legitimate trade and travel as well as the safeguarding the society and economy through enforcement measures.

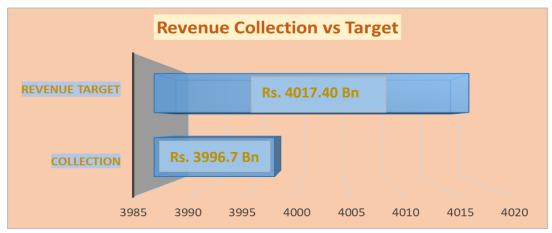
Total revenue collection of FBR during FY 2019-20 exceeded Rs. 3,996 billion reflecting year-on-year growth of 4.4% which was a significant achievement in context of the slow economy growing at a much lower rate. Equally remarkable was the progress made against long outstanding sales tax refunds. The total tax refund payments amounting to a staggering Rs. 173.5 billion reflected a growth of more than 42% when compared with the previous financial year. During 2019-20, the tax collection maintained a tax-to-GDP ratio of around 11.4%.

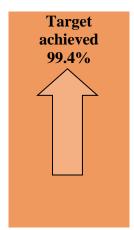
FBR remains an example of an institution that continues to do more with fewer resources. Due to the difficult macroeconomic environment in the country, the expenditure budget allocated by the Federal Government to run FBR was much less than the international benchmark for cost of collection of 1-1.5 percent of tax revenues.

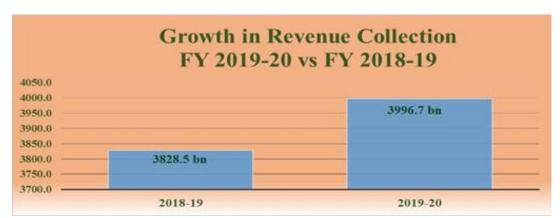
Despite various challenges and a pandemic situation, FBR was able to achieve 99.4% of the revised annual revenue collection target of Rs. 4017.40 billion during FY 2019-20. This achievement was despite the fact that country's economic growth rate was in negative according to Economic Survey of Pakistan 2019-20. For this remarkable accomplishment, FBR's leadership and workforce deserve appreciation.

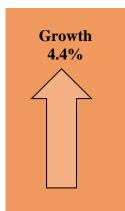


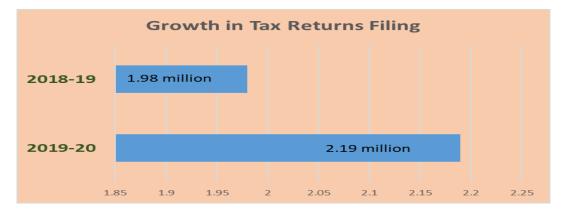
#### Performance Information

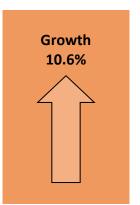






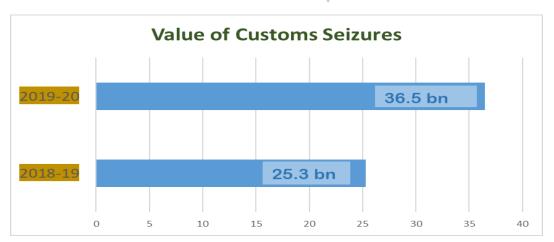


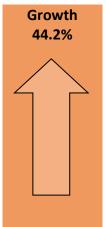




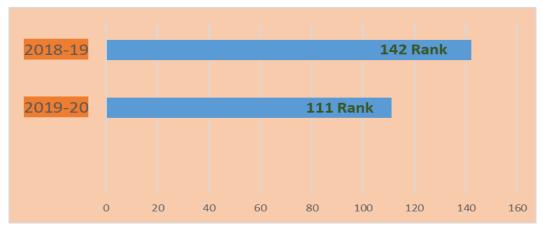
\*As on 26th December, 2020

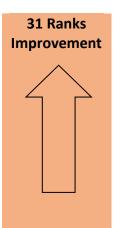
#### Performance Information





#### **Improvement in Trading Across Border Index**

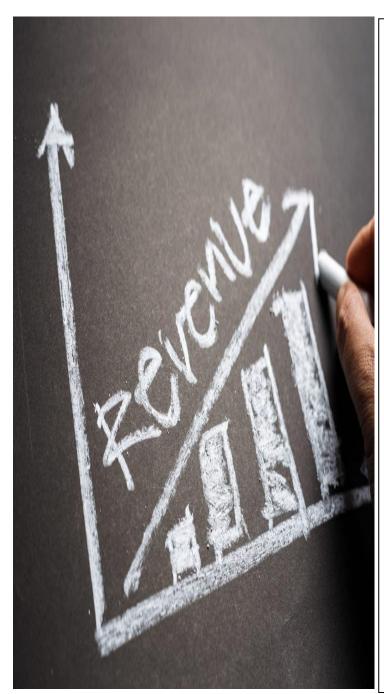








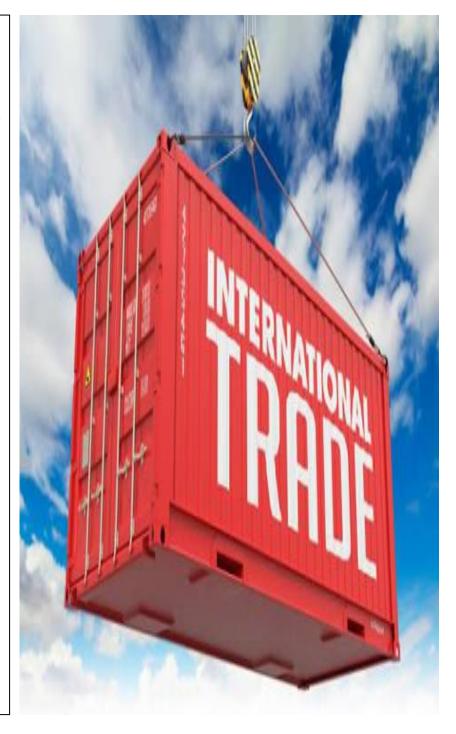
#### **Tax Related Improvements**



- E-filing of returns and goods declarations was improved making it easier for taxpayers to comply with their tax obligations.
- Introduction of facility of "auto-fill my return" in parts of returns with information FBR already has in hand in the system/software and simplifying and improving accuracy in the process of filing returns.
- Improvement in digital filing and receipt of rebates and refunds.
- Mobile App (Tax Asaan) was developed for facilitating taxpayers in tax registration, tax return filing and electronic payments;
- An upgraded version of Fully Automated Sales
   Tax e-Refund (Faster) system was launched
   for expeditious and transparent processing and
   issuance of exporters' refunds.
- Provision of new online payment methods ensuring individuals and businesses can use the method they find most convenient and safe.
- Improving the contents on FBR's website fbr.gov.pk for tasks related to business registration, filing of tax returns and seeking correct information about tax laws/procedures and successful completion of other online tasks (ranked amongst top 25 user friendly websites by Alexa and SimilarWeb).

#### **Trade Related Achievements (FY 2019-20)**

- Due to improvements in business processes to facilitate compliance and streamline procedures, Pakistan improved 31 positions (from 142<sup>nd</sup> to 111<sup>th</sup>) on the rank of Trading Across Border Index
- Reduced dwell time at the borders/ports for imports/exports by increasing the percentage of clearances through Green Channel
- Implementation of effective controls to facilitate compliant trade and to divert lesser/noncompliant trade to detailed scrutiny
- Pakistan Single Window was initiated to integrate at least 74 departments/agencies in Pakistan and to make trading across border a hassle free and seamless operation.
- Regional Improvement of Border Services (RIBS) being implemented at Torkham, Chaman, and Wahga aiming at improving border-crossing facilities which are key transit points to Afghanistan and India.
- Round the clock (24/7) operations were started at Customs Station Torkham to facilitate trade and transit with Afghanistan.



#### **Chapter-3**

#### **Delivery against Key Performance Indicators**

#### **KPI-1: Revenue Target Performance**

#### 1) Percentage of target achieved viz-a-viz assigned target

#### **Actual Revenue Performance against Target**

FBR collected **Rs. 3,996.7 billion** during FY 2019-20 against the revised revenue target of Rs. 4,017.4 billion. The target was achieved to the extent of around 99.4%. The direct taxes and federal excise duty missed their respective targets by 0.1% and by 0.2% respectively (Table-1). The sales tax and customs duty missed revenue targets by 4.3% and 0.2% during FY 2019-20.

Table-1: Tax Collection vis-a-vis Target (FY 2019-20)

(Rs. in Billion)

Transition 1	Revenue Col	lection Target	Collection	% Achievement of	
Tax Head	Original Target	Revised Target	Collection	Revised Target	
Direct Taxes	2,027.0	1,523.2	1,523.1	99.9	
Sales Tax	2,203.0	1,599.2	1,596.8	99.8	
Federal Excise	384.0	261.5	250.4	95.7	
Customs duty	889.0	633.5	626.4	98.8	
All Taxes	5,503.0	4,017.4	3,996.7	99.4	

#### **Comparative Revenue Performance (FY 2019-20)**

FBR collected taxes to the tune of **Rs. 3,996.7 billion** during FY 2019-20 as compared to Rs. **3,828.5 billion** which was collected during FY 2018-19 thus indicating an overall growth in collection of 4.4%. In absolute terms, the increase in collection was Rs.168 billion (Table-2) which is a good sign particularly when viewed in the light of Covid-19 pandemic since March 2020.

Table-2: Comparison of Net Revenue Collection during FY 2019-20 vs FY 2018-19

(Rs. in Billion)

Tax Head	EV 2010 20	FY 2019-20 FY 2018-19		vth
Tax Heau	F1 2019-20	F1 2016-19	Absolute	(%)
Direct Taxes	1,523.1	1,445.5	77.6	5.4
Sales Tax	1,596.8	1,459.2	137.6	9.4
FED	250.4	238.2	12.2	5.1
Customs	626.4	685.6	-59.2	-9.4
TOTAL	3,996.7	3,828.5	168.2	4.4

Source: FBR Year Book 2019-20

#### **Refunds/Rebates**

During FY 2019-20, refunds of around Rs. 173.5 billion were paid as compared to Rs.121.6 billion paid in FY 2018-19. The refund amount paid during FY 2019-20 was Rs.52 billion higher as compared to previous year. Tax-wise refund payments during FY 2019-20 are shown in Table-3.

**Table-3: Comparative Position of Refunds/ Rebates Payments** 

(Rs. in Million)

Tax Head	Refund	/ Rebate	Difference		
Tax Head	FY 2019-20	FY 2018-19	Absolute	Growth (%)	
Direct taxes	68,604	83,897	-15,293	-18.2	
Sales Tax	92,600	21,163	71,437	337.6	
Federal Excise	0	0	0	0	
Customs Duty	12,295	16,570	-4,275	-25.8	
Total	173,499	121,630	51,869	42.6	

#### **Assessment of Tax Collection Performance (FY 2019-20)**

Due to COVID-19, the FY 2019-20 was a very difficult year for the economy and FBR revenues. At the time of allocation of target to FBR, it was estimated that additional revenues of Rs. 637.4 billion would be collected during FY 2019-20 due to policy measures introduced through Finance Act. However, due to contraction of economic activities, negative growth rate of (-) 0.38%, and occurrence of some external factors not foreseen at the time of target allocation to FBR and beyond the control of FBR, actual collection was much less than expected. Some of these factors are given below:

#### i. Import Compression:

Imports compression by around 6 percent resulted in shortfall of:

- a) Sales Tax collection at import stage which grew by just 7.2%
- b) WHT at import stage was also affected negatively and collection fell by 10%
- c) Customs duties and FED at import stage were affected which declined by 9% and 22.4% respectively.

#### ii. Petroleum Sector:

Due to less consumption of petroleum products, domestic Sales Tax collection from Oil Marketing Companies had reduced considerably.

#### iii. Auto & Auto-Parts Sector:

Tax collection from Auto & Auto Parts Sector decreased due to decline in production and sales as well as increase in exchange rate.

#### iv. Economic Recession:

Overall economic recession impacted negatively on tax collection. Large scale manufacturing sector declined, resulting in lesser payment of taxes. The growth rate of national economy expected at the time of budget allocation could not be materialized due to multiple macroeconomic reasons.

#### v. **Ambitious Target:**

Original target set for FY 2019-20 requiring a growth of around 43% was quite ambitious keeping in view ground realities discussed above.

#### 2) Breakdown of tax receipts by tax instruments

(Income Tax, Sales Tax, Federal Excise Duty, Customs Duty, Other)

The growth trend in imports and domestic tax collection during FY 2019-20 was volatile. Comparatively, the domestic tax collection recorded a better growth, i.e. around 9%, as compared to import taxes. Sales tax domestic was on the top with 11% growth, followed by direct taxes with 8.1% growth (Table-4). On the imports side, FED, WHT and Customs Duty recorded negative growth, while the sales tax on imports grew by 8.1%. The reason for lesser growth at import stage was lower imports to the tune of (-)5.5% during the year. The Covid-19 was the major cause behind lower imports. It adversely affected the overall collection at import stage.

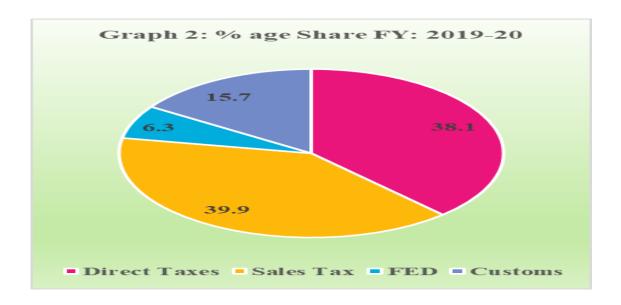
Table-4: Import and Domestic Taxes FY 2019-20 Vs 2018-19

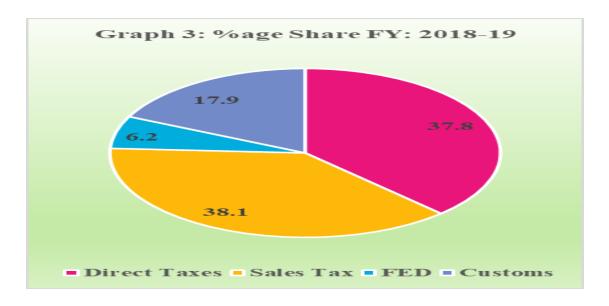
(Rs. in Million)

TT - I	2010 20	2010 10	G	rowth
Heads	2019-20	2018-19	Absolute	%age
Domestic Taxes	2,284,796	2,098,050	186746	8.9
Direct Taxes	1,323,373	1,223,675	99698	8.1
Sales Tax	720,471	648,856	71615	11.0
FED	240,952	225,519	15433	6.8
Overall Import Taxes	1,711,920	1,730,432	-18512	-1.1
WHT on Imports	199,691	221,833	-22142	-10.0
ST on Imports	876,333	810,357	65976	8.1
FED on Imports	9,518	12,667	-3149	-24.9
Customs Duty	626,378	685,575	-59197	-9.4
Overall	3,996,716	3,828,482	168234	4.4

#### **Top revenue contributor**

Tax collection during FY 2019-20 shows that sales tax was the top revenue contributor with 39.9% share followed by direct taxes with 38.1%, customs duty 15.7% and FED 6.3%. During FY 2019-20, the share of customs duty has declined, whereas the share of direct taxes, FED and sales tax has increased slightly (Graph 2 & 3).





#### Withholding Taxes (WHT)

WHT contributed a major chunk, i.e. 72%, to the total collection of income tax. The WHT collection during FY 2019-20 was Rs. 1,091.5 billion against Rs. 960.2 billion indicating a growth of 13.7% (Table-5). The ten major components of withholding taxes that contributed around 84% to the total WHT collection were: contracts, imports, salary, telephone, dividends, bank interest, cash withdrawal, electricity and exports. As far as growth is concerned, collection from telephone increased by around 218%, followed by bank interest (120.4%), salary 69.4%, electricity (27.8%), export (11.6%). During the same period, collection from the heads of cash withdrawals, imports and dividends recorded a negative growth.

**Table-5: Collection from Major Revenue Spinners of Withholding Taxes** 

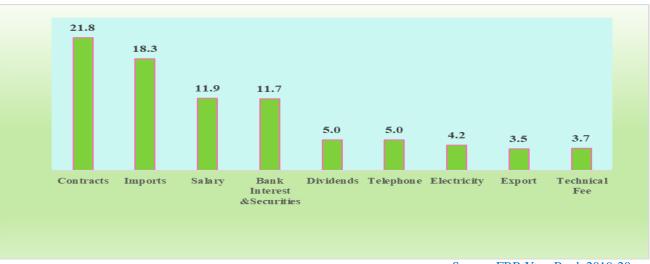
(Rs. in Million)

Collection Heads	FY 2019-20	FY 2018-19	Difference (Absolute)	Growth (%)
Contracts	237,479	234,724	2,755	1.2
Imports	199,691	221,833	-22,142	-10.0
Salary	129,423	76,410	53,013	69.4
Bank Interest & Securities	128,107	58,136	69,971	120.4
Dividends	55,046	57,171	-2,125	-3.7
Telephone	54,635	17,187	37,448	217.9
Electricity	45,427	35,558	9,869	27.8
Technical Fee	40,182	39,937	245	0.6
Export	38,443	34,448	3,995	11.6
Cash Withdrawals	15,169	31,756	-16,587	-52.2
Sub-Total (10 major items)	943,602	807,160	136,442	16.9
Others	147,936	153,079	-5,143	-3.4
Total WHT	1,091,538	960,239	131,299	13.7
Share of top 10 in Total WHT	86.4%	84.1%		

#### Major contributors of withholding taxes

The highest contributor in withholding taxes was contracts with 21.8% share, followed by imports (18.3%) and salary (11.9%). Further break-up reveals that the share of only three heads of WHT, i.e. contract, imports and salary, was around 50% indicating high reliance on few heads. Higher reliance on withholding taxes and within withholding taxes and a high concentration on few items makes the income tax revenues vulnerable. There is a need to expand the overall tax base and within the withholding taxes. It is a regressive approach which creates burden on the compliant taxpayers, hence focus should be on searching new taxpayers to make the tax system equitable and broad based.

Growth in collection from bank interest can be partially explained by higher policy rate in this period as well as upward revision of tax rate under this head. The growth in salaries can be attributed to reviewing the old tax slabs / tax rates on salary w.e.f. 01-07-2019. Similarly, growth in collection on electricity bills was due to increase in consumption of electricity and better enforcement measures through liaison with Distribution Companies. The growth in exports can be attributed to growth in exports during the period under review as compared to the corresponding period of last year. The collection from cash withdrawals decreased due to abolishment of tax under this head for filers. The collection from contracts and technical fee grew by just 1.2% and 0.6% respectively indicating lower economic activities and lesser government spending on the PSDP.



**Graph-5: Composition of Withholding Taxes** 

#### **Sales Tax**

During FY 2019-20, sales tax remained top revenue generating source of federal tax receipts after direct taxes. It constituted around 39.9% of the total net revenue collection. Collection during FY 2019-20 was Rs. 1,596.8 billion against Rs. 1,459.2 billion in the previous financial year. Overall sales tax collection grew by 9.4% with an increase of Rs. 138 billion during FY 2019-20 as compared to the collection of previous year. The downward revised target of Rs. 1,599.2 billion was met by 98.8%.

Domestic sales tax collection recorded a growth of 11% whereas collection of sales tax on imports recorded a growth of 8.1%. Details of collection of these two components are shown in Table-6.

**Table-6: Collection of Sales Taxes** 

(Rs. in Million)

Tax-Head Collect		ction	Growth	
rax-neau	FY 2019-20	FY 2018-19	Absolute	%
Sales Tax Imports	876,333	810,357	65,976	8.1
Sales Tax Domestic	720,471	648,856	71,615	11.0
Sales Tax (Total)	1,596,804	1,459,213	137,591	9.4

Source: FBR Year Book 2019-20

Within sales tax, the share of sales tax on imports was 54.9% and that of domestic sales tax was 45.1% during 2019-20. The share of sales tax imports has slightly declined as compared to sales tax domestic during FY 2019-20.

#### **Sales Tax Domestic Collection**

The overall net collection of Sales Tax Domestic (STD) was Rs. 720.4 billion against Rs. 648.9 billion in the PFY and the net collection grew by 11%. In absolute terms, Rs. 71.6 billion higher amount of revenue was collected in FY 2019-20 as compared to previous year. The details of major ten items has been shown in Table-7. The POL products which are the top revenue generating source with 32.6% share, its collection recorded negative growth of (-)5.6% during FY 2019-20. The collection cement, iron & steel and IPPs also recorded negative growth during the period under review. On the other hand, collection from textile, sugar and electrical energy recorded very healthy growth during FY 2019-20 as evident from table below.

**Table-7: Major Revenue Spinners (Sales Tax Domestic)** 

(Rs in Million)

G 111 Tr		Net Collection		Share (%)		
Commodities/Items	FY 2019-20	FY 2018-19	Growth (%)	FY 2019-20	FY 2018-19	
POL Products	234,582	248,512	-5.6	32.6	38.3	
Electrical energy (discos)	91,826	50,006	83.6	12.7	7.7	
Textile sector	61,178	8,713	602.1	8.5	1.3	
Sugar	41,226	26,606	55.0	5.7	4.1	
Food products	25,876	24,384	6.1	3.6	3.8	
Cigarettes	23,231	23,109	0.5	3.2	3.6	
Cement	21,213	21,633	-1.9	2.9	3.3	
Aerated waters/beverages	13,412	12,207	9.9	1.9	1.9	
Iron & steel products	7,709	11,454	-32.7	1.1	1.8	
Independent power projects	6,778	7,868	-13.9	0.9	1.2	
Major Ten Commodities	527,031	434,492	21.3	73.2	67.0	
Other	193,440	214,364	-9.8	26.8	33.0	
All Commodities	720,471	648,856	11.0	100.0	100.0	

#### **Sales Tax on Imports**

Sales tax on imports is a significant component of federal tax receipts. The share of sales tax on imports in total sales tax net collection was around 55%. The net collection of sales tax on imports during FY 2019-20 stood at Rs. 876.3 billion against Rs. 810.4 billion in FY 2018-19 registering a growth of 8.1%. Top 10 commodities of sales tax at import stage contributed a major chunk, i.e. 75%, in collection of sales tax at import stage (Table-8).

**Table-8: Major Revenue Spinners (Sales Tax on Imports)** 

(Rs. in Million)

PCT	Commodities		Collection	l	Share	Share (%)	
Chapter	Commodities	2019-20	2018-19	Growth (%)	2019-20	2018-19	
27	POL Products	231,321	221,322	4.5	26.6	27.3	
72	Iron and Steel	82,898	69,552	19.2	9.5	8.6	
84	Machinery & Mechanical Appliances	62,570	72,229	(13.4)	7.2	8.9	
39	Plastic Resins etc.	55,203	52,110	5.9	6.4	6.4	
85	Electrical Machinery	51,986	57,097	(9.0)	6.0	7.0	
15	Edible Oil	51,965	41,612	24.9	6.0	5.1	
87	Vehicles (Non- Railway)	42,931	62,993	(31.8)	4.9	7.8	
29	Organic Chemicals	31,238	20,165	54.9	3.6	2.5	
12	Oil Seeds and Oleaginous Fruit, Misc items	23,138	16,631	39.1	2.7	2.1	
09	Tea & Coffee	18,377	16,863	9.0	2.1	2.1	
	Sub Total	651,627	630,574	3.3	75.0	77.8	
	Others	217,329	179,863	20.8	25.0	22.2	
	Gross	868,956	810,437	7.2	100.0	100.0	
I	Refund/Rebate	7	80	(91.3)			
	Net	868,949	810,357	7.2			

#### **Customs Duty**

During FY 2019-20, Customs duty collection target of Rs. 633.40 billion was achieved by 98.8% as indicated in Table-9. Customs duty constituted around 25% and 15.7% of the indirect taxes and federal taxes respectively. There is an increasing trend in the share of customs duties in FBR collection during last few years. The net collection from customs duty during FY 2019-20 was Rs. 626.4 billion which was 9.4% lesser than the collection of previous year. The healthy growth in customs collection helped the overall FBR revenues positively.

Table-9: Percentage of Customs Duty Target Achieved During FY 2019-20

Customs Duty Target	Rs. 633.4 Billion
Customs Duty collection (Net)	Rs. 626.4 Billion
% of Target Achieved	98.8%

Source: FBR Year Book 2019-20

#### **Analysis of Customs Duty Collection**

It is evident from Table-10 below that around 59% of customs duty collection was contributed by 10 major commodities grouped in PCT Chapters.

**Table-10: Major Revenue Spinners of Customs Duties** 

(Rs. in Million)

PCT	Description		Collection		Share	Share (%)	
Chapter	Description	FY 2019-20	FY 2018-19	Growth (%)	FY 2019-20	FY 2018-19	
27	POL Products	83,225	79,367	4.9	13.1	11.3	
85	Electrical Machinery	59,873	42,240	41.7	9.4	6.0	
87	Vehicles (Non-Railway)	56,852	81,459	-30.2	8.9	11.6	
72	Iron & Steel	45,438	47,193	-3.7	7.1	6.7	
84	Mach & Mech Appliances	32,930	42,484	-22.5	5.2	6.1	
15	Edible Oil	29,420	31,652	-7.1	4.6	4.5	
39	Plastic Resins etc.	23,937	25,455	-6.0	3.8	3.6	
9	Tea & Coffee	14,755	12,043	22.5	2.3	1.7	
48	Paper & Paperboards	14,453	15,131	-4.5	2.3	2.2	
73	Articles of Iron & Steel	11,728	13,193	-11.1	1.8	1.9	
	Sub Total	372,611	390,217	-4.5	58.5	55.6	
	Other	266,062	311,928	-14.7	41.5	44.4	
	Gross	638,673	702,145	-9.0	100.0	100.0	
	Refund/Rebate	12,295	16,570	-25.8			
	Net	626,378	685,575	-9.4			

#### Federal Excise Duty (FED)

During FY 2019-20, FED collection grew by 7% registering an increase of about Rs.12 billion as compared to the previous year. The major sectors which contributed in FED revenues were tobacco, cement, beverages, natural gas and edible oil and some of the services. Out of ten major items, around six recorded positive growth. On the top were food products with 401% growth, followed by motor cars (306%), beverages (94%) and cement around 25%. On the other hand, collection from tobacco declined by 1.7%, air travel by 28.4%, and beverages by 13.6% during the period under review. Nearly 90% of FED collection was realized from ten items as evident from Table-11. The purpose of imposing federal excise duties is not only to collect tax revenues but also to discourage the use of some unhealthy materials such as cigarettes.

**Table-11: Major Revenue Spinners of FED** 

(Rs. in Million)

S #	10 Major Items	FY 2019-29	FY 2018-29	Growth %
1	Cigarettes	88,620	90,166	-1.7
2	Cement	71,461	57,261	24.8
3	Airline (travel by air)	29,470	41,134	-28.4
4	Concentrates (beverages)	13,912	16,097	-13.6
5	Aerated Water (beverages)	10,228	5,262	94.4
6	Oil exploration	9,626	9,537	0.9
7	Motor Cars	6,761	1,666	305.9
8	Food products	1,043	208	401.3
9	Dairy Products (milk and cream, eggs, natural honey)	994	0	0.0
10	Fruit or vegetable juices	929	9	9887.1
	Sub-total	233,043	221,340	5.3
Others		21,861	16,846	29.8
Gross		254,904	238,186	7.0
Refunds		0	0	-
	Net FED	254,904	238,186	7.0

#### 3) Breakdown of tax receipts by segments

(Corporate tax receipts, AOP's tax receipts, Individuals/Commercial receipts)

Table-12: Breakdown of tax receipts by segments

(Rs. in Billion)

Segment of Taxpayers	Tax Receipts	
Corporate	2,648	
Association of Person	241	
Individuals / Commercial	1,085	
Total:	3,974	

Source: IR Ops Wing, FBR

#### 4) Breakdown of tax receipts by geography

Table-13: Tax Office-Wise Collection of Income Tax, Sales Tax and Federal Excise Duty during FY 2019-20

(Rs. in Billion)

Tax Office	Revenue Receipts (2019-20)			
Tax Office	IT	ST	FE	Total
LTO KARACHI	377	529	44	950
LTO LAHORE	202	385	59	647
LTO ISLAMABAD	285	207	113	604
MTO KARACHI	42	90	5	138
RTO LAHORE	87	45	0	132
CTO KARACHI	72	30	16	119
LTO MULTAN	47	63	1	111
RTO-I KARACHI	45	44	0	89
RTO-II KARACHI	66	16	0	83
CTO LAHORE	33	41	0	74
RTO PESHAWAR	31	24	18	73
RTO RAWALPINDI	24	36	0	61
CTO ISLAMABAD	27	19	0	47
RTO ISLAMABAD	35	6	0	40
RTO QUETTA	20	9	0	30
RTO GUJRANWALA	10	14	0	25
RTO MULTAN	17	7	(0)	24
RTO FAISALABAD	20	(0)	0	20
RTO HYDERABAD	13	7	0	19
RTO ABBOTTABAD	6	11	0	18
RTO SIALKOT	13	1	0	13
RTO BAHAWALPUR	9	3	0	12
RTO SUKKUR	8	2	0	10
RTO SARGODHA	6	2	0	8
RTO SAHIWAL	6	2	0	8
TOTAL:	1,501	1,593	258	3,352

Source: IR Ops Wing, FBR

Annual Performance Report of FBR (FY 2019-20)

Table-14: Tax Office-Wise Collection of Customs Duty during FY 2019-20

(Rs. in Billion)

Customs Collectorates	<b>Customs Duty Collected (Net)</b>
Port Muhammad Bin Qasim, Karachi	196.965
Appraisement (East), Karachi	158.935
Appraisement (West), Karachi	99.006
Preventive, Karachi	35.298
Jinnah International Airport, Karachi	21.175
Exports, Karachi	6.821
Exports, Port Qasim, Karachi	(3.653)
Hyderabad	3.887
Quetta (Appraisement)	4.709
Quetta (Enforcement)	0.361
Gwadar	10.679
Lahore (Appraisement)	31.764
Lahore (Enforcement)	4.109
Allama Iqbal International Airport, Lahore	23.380
Faisalabad (Appraisement)	15.478
Sambrial, Sialkot	(2.299)
Multan (Enforcement)	1.098
Islamabad	8.622
Peshawar (Appraisement)	6.839
Peshawar (Enforcement)	0.922
Gilgit, Baltistan	2.299
Total:	626.458

Source: Customs Wing, FBR

#### 5) Number of new taxpayers registered

Table-15: Tax office-wise, Percentage increase, Percentage of total population

		Income Tax		Sales Tax		
Tax Office	Income Tax Population (as on 30.06.2020)	New Registered from July 2019 to June 2020	% of Total Population	Sales Tax Population (as on 30.06.2020)	New Registered from July 2019 to June 2020	% of Total Population
RTO LAHORE	1,148,338	189,315	16%	50,552	6,273	12%
RTO-II KARACHI	1,003,764	106,015	11%	21,089	2,470	12%
RTO RAWALPINDI	507,413	105,781	21%	16,890	1,713	10%
RTO FAISALABAD	456,200	97,227	21%	21,009	5,247	25%
RTO MULTAN	370,451	89,107	24%	9,804	1,766	18%
RTO PESHAWAR	355,614	68,269	19%	11,285	2,078	18%
RTO ISLAMABAD	326,965	35,929	11%	12,036	1,442	12%
RTO SIALKOT	305,851	72,427	24%	16,539	2,981	18%
RTO-I KARACHI	296,142	39,875	13%	25,888	2,126	8%
RTO BAHAWALPUR	264,516	70,081	26%	5,695	1,234	22%
RTO HYDERABAD	239,397	48,225	20%	4,034	687	17%
RTO GUJRANWALA	238,343	45,931	19%	10,245	1,656	16%
RTO SARGODHA	219,116	78,675	36%	4,191	997	24%
RTO SAHIWAL	185,128	47,062	25%	3,984	712	18%
RTO SUKKUR	175,910	39,589	23%	2,766	400	14%
CTO KARACHI	136,695	5,937	4%	17,610	2,024	11%
RTO QUETTA	124,802	28,661	23%	6,079	733	12%
RTO ABBOTTABAD	85,425	21,144	25%	1,983	568	29%
CTO LAHORE	66,749	6,104	9%	12,207	1,526	13%
CTO ISLAMABAD	28,847	6,654	23%	7,182	1,174	16%
MTO KARACHI	9,432	364	4%	1,198	63	5%
LTO KARACHI	3,400	51	2%	1,249	33	3%
LTO LAHORE	2,293	20	1%	1,098	16	1%
LTO ISLAMABAD	1,320	44	3%	548	5	1%
LTO MULTAN	348	-	0%	298	12	4%
TOTAL:	6,552,459	1,202,487	18%	265,459	37,936	14%

Source: IR Ops Wing, FBR

#### 6) Number of Active taxpayers by tax instruments

Table-16: Income Tax registered taxpayers, Sales Tax registered taxpayers

Tax Office	IT Registered Taxpayers	ST Registered Taxpayers
RTO LAHORE	1,262,251	55,675
RTO-II KARACHI	1,044,617	23,394
RTO RAWALPINDI	563,418	18,495
RTO FAISALABAD	501,830	23,182
RTO MULTAN	427,896	11,488
RTO PESHAWAR	403,521	13,381
RTO ISLAMABAD	365,889	13,687
RTO SIALKOT	351,609	18,813
RTO-I KARACHI	341,029	27,774
RTO BAHAWALPUR	299,414	6,661
RTO GUJRANWALA	270,272	11,266
RTO HYDERABAD	260,018	4,681
RTO SARGODHA	256,278	7,828
RTO SAHIWAL	216,579	4,638
RTO SUKKUR	187,106	3,077
CTO KARACHI	141,928	19,217
RTO QUETTA	140,064	6,821
RTO ABBOTTABAD	94,381	2,182
CTO LAHORE	75,353	13,809
CTO ISLAMABAD	31,493	8,114
MTO KARACHI	9,470	1,239
LTO KARACHI	3,563	1,265
LTO LAHORE	2,294	1,116
LTO ISLAMABAD	1,324	559
LTO MULTAN	348	304
TOTAL:	7,251,945	298,666

Source: IR Ops Wing, FBR

Annual Performance Report of FBR (FY 2019-20)

#### **KPI-2:** Level of Automation

#### 1) Percentage of processes that are completely automated:

Table-17: Percentage of processes that were completely automated during FY 2019-20

S #	Nature of Process	Level of Automation
1	Automation of collection of Provincial Cess module	100%
2	Automation of Duty and Tax Remission for Exports module	100%
3	Automation of WeBOC-Export of Courier module	100%
4	Automation of Manufacturer cum-exporter module	100%
5	Automation of Frustrated Cargo	100%
6	Automation of Exhibition of Goods module	100%
7	Automation of Gems and Jewelry module	100%
8	Automation of International Mail Office-IMO module	100%
9	Amnesty Scheme 2019: Declaration under Assets Declaration Ordinance 2019 Revision of Declaration under Assets Declaration Ordinance 2019	100%
10	<ul> <li>Withholding Taxes:</li> <li>Section 165(1) (Statement of Biannual withholding taxes filed voluntarily);</li> <li>Section 165(1) (Statement of Biannual withholding taxes filed after revision);</li> <li>Section 165(4) (Extension Process for filing of Statement of Biannual withholding taxes);</li> <li>Process for imposition of penalty u/s 182 for failure to furnish biannual statement u/s 165);</li> <li>Show Cause Notice to pay tax not deducted/collected u/s 161(3);</li> <li>Explanation on Show Cause Notice to pay tax not deducted/collected u/s 161(3);</li> <li>161(3) (Order to pay tax not deducted / collected from taxpayer)</li> </ul>	100%
11	<ul> <li>Income Tax Return 2020:</li> <li>Section 114(6) (Return of Income for a person deriving income only from salary and other sources where salary is more than 50% of income filed after revision for complete year);</li> <li>Provision of multilingual option in Income Tax Return 2020 such us (Urdu, Punjabi, Sindhi, Balochi, Pashto);</li> <li>Development &amp; Implementation of Simplified Income Tax Return for Manufacturers;</li> <li>Development &amp; Implementation of Simplified Income Tax Return for Retailers</li> </ul>	100%

12	Registration of Income Tax & Sales Tax:	100%
		10070
	• Notice to Cancel Registration of Taxpayer under Rule 82(5);	
	• Explanation on Cancelation of Registration of Taxpayer under Rule 82(5);	
	• Order to Cancel Registration of Taxpayer under Rule 82(5);	
	Registration Process for Pakistan Origin Card Holders (POC)	
13	Builder Developer Registration/ Declaration:	100%
	Registration of Builder / Developer	
	• Registration as Purchaser u/s 100D(4)	
14	e-Appeals: End-to-End implementation of CIR Appeals Processes	100%
15	Designated non-financial businesses and professions (DNFBP):	100%
	End-to-End Implementation of Phase-1 & Phase-2 of the directorate of DNFBPs	
16	Advance Income Tax:	100%
	Automation of end-to-end process of Advance Tax and issuance of Advance Tax	
	memo system through pre-defined criteria	
17	Taxpayer Ledger: Development of Ledger Account	100%
18	DOT Web portal: Implementation of DOT Web Portal (Phase-1)	100%
19	Agreed Assessment Process: Implementation of Agreed Assessment Process in	100%
	the light of Income Tax Business Rules	
20	Automatic exchanges of information (AEOIs): Implementation of CBC AEOIS	100%
	system	
21	FATF Website: Development & Implementation of FATF Website	100%
22	Green Field Exemption Process: End-to-End process of Exemption for Green	100%
	Field	
23	Modification in Sales Tax Refund Process: Modification in ST Refund process	100%
	to make it faster refund system	
24	Updation in Knowledge Based Portal: User Guides / Help Articles related to	100%
2.7	various domain in Knowledge Based Portal	<b>60</b> 24
25	Single Return / Single Portal: Development of Single Return / Single Portal Project	60%
26	Integration with Ministry of e-Commerce: Development & Implementation of	100%

Source: IT Wing (IR)/Customs Wing, FBR

#### 2) Percentage of processes that are re-designed for efficiency:

Table-18: Percentage of processes that were redesigned for efficiency during FY 2019-20

<b>S</b> #	Nature of Process	Level of Implementation
1	<ul> <li>Income Tax Return-2020 (Web):</li> <li>Wizard Based Return for Web Users</li> <li>Simplified Sales Tax Registration through Iris Web Application</li> </ul>	100%
	(Iris)	
2	IT Return-2020 (Mobile): Wizard Based Return for Mobile Users	100%
3	IT & ST Registration: Simplified Sales Tax Registration through Mobile Application	100%
4	Online Verification Portal: Revamping Online Verification Portal to make it more user friendly	100%
5	Point of Sale (POS): Multiple enhancement in POS to facilitate Taxpayers & Retailers, Including Alert Management System	100%
6	Automation of Income Tax Refund Process: Automation of issuance of Income Tax Refund directly in the accounts of Taxpayer through CITRO (Chief Income Tax Refund Office)	100%
7	Structured Customs Examinations	80%
8	Bond to Bond Warehousing of goods	80%
9	Temporary Imports improvement	80%
10	Re-Import under Section 22 of Customs Act	80%
11	Export Processing Zone module	80%
12	DTRE for WeBOC Exports	100%
13	Appeals Management System	80%

Source: IT Wing (IR)/Customs Wing, FBR



Revenue Division
FECETAL Board of REVENUE
Government of Pakistan

Salaried Individual Taxpayers

## Filing Made Friendly

#### One Window Access

FBR's Website reshaped with specific icons to give taxpayers prompt and easy access to all online filing portals under following Link:

Online Fillng Services



#### New Simplified Return

Tax Return Form for Salaried Taxpayer has been made more simplified and easier



#### Wizard Based Interface

In order to make tax return user-friendly and selfexplanatory a new Wizard Based Interface has been introduced which also provides navigational help for convenient filing.



### Updated Tax Asan mobile App

Which contains;

- New Simplified Returns
- Wizard Based Interface
- Tutorial Help
- Income Tax Registration
- E-Payment
- My Education



#### Taxpayers' Guidance

Watch tutorial videos available at FBR's website Or call helpline 051-111 772 772 For any guidance regarding online filing of returns.



Avail FBR's facilitation measures and fulfill your national obligation with ease and convenience.

Remember! Filing of Income Tax Returns is mandatory for persons with annual income of Rs. 600,000 and above.







NTERLINK

helpline@fbr.gov.pk

HELPLINE: 051 111 772 772



www.fbr.gov.pk

# 3) Number of IT systems developed, equipped and launched:

Table-19: IT systems that were developed, equipped and launched during FY 2019-20

S #	Nature of Process	Level of Implementation
1	DIRBS (Device Identification Registration Blocking System)	100%
2	Currency Declaration System (CDS)	100%
3	GTAS (Global Travel Assessment System)	100%
4	Payment System: Development of Payment Gateway for online payments through OTC	100%
5	TaxRay System: Development of TaxRay for Taxpayer and Tax Collector	100%
6	Designated non-financial businesses and professions (DNFBP): Development of DNFBP Processes	100%
7	Business Intelligence Analytics: Addition of TaxRay in Tax Assan Mobile Application	100%

Source: IT Wing (IR)/Customs Wing, FBR

# 4) Number of online facilities like mobile application introduced:

Table-20: Online facilities/mobile applications that were introduced during FY 2019-20

S #	Nature of Process	Level of Implementation
1	DIRBS (Device Identification Registration Blocking System)	100%
2	WeBOC mobile application for imports/ exports	100%
3	Income Tax Return 2020: Finalization of uploading of Income Tax Return 2020 for all taxpayers (individual/AOP/Company) in Iris, Tax Assan (Mobile App)	100%

Source: IT Wing (IR)/Customs Wing, FBR



# FOR

# E-payment of duties/taxes by Importers & Exporters

A major facilitation initiative in wake of COVID-19

Features:

A facilitation initiative in wake of COVID-19 for safety of taxpayers and to promote secure online transactions.

This facility
is for all registered
importers/exporters

Federal and Provincial Government duties/levies/taxes are payable through this system Transparent online tracking of GD transactions

STEP-BY-STEP E-PAYMENT PROCEDURE THROUGH WEBOC



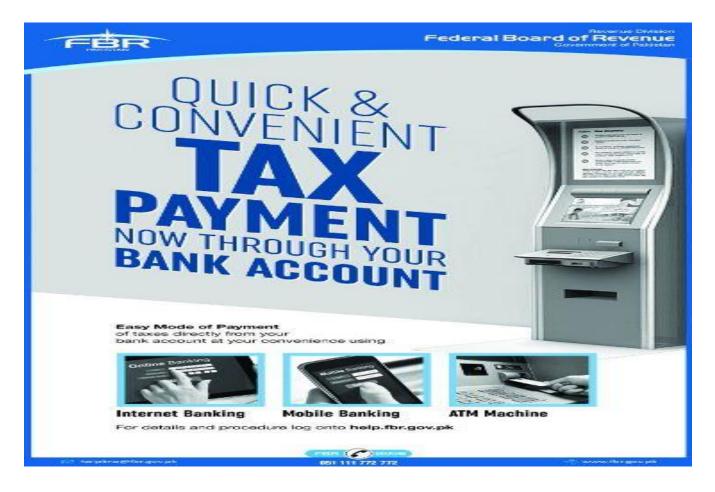


### 5) Number of initiatives taken for reducing dwell time at ports by Pakistan Customs:

Table-21: Initiatives taken for reducing dwell time at ports by Pakistan Customs

S #	Nature of Process	Level of Automation
1	Smart Examinations	Fully Implemented
2	Risk Management System implementation	Fully Implemented
3	Electronic Data Interchange with Terminal operators	Fully Implemented
4	Increase of WeBOC Coverage	Fully Implemented
5	Inclusion of new stations in WeBOC	Fully Implemented
6	E-payment system implementation	Fully Implemented
7	Online GD filing improvements	Fully Implemented

Source: Customs Wing, FBR



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#### **KPI-3: Taxpayer's Facilitation**

### 1) Percentage of taxpayers reporting satisfaction with point of contact services

FBR is utilizing Customer Relationship Management (CRM) Software to improve customer's contact experience by tracking, monitoring and archiving issues reported by the taxpayers. Taxpayers lodge complaints by sending emails to helpline@fbr.gov.pk, calling the helpline UAN, and also by visiting the FBR's website www.fbr.gov.pk. FBR has point of contact with taxpayers through FBR's CRM and Prime Minister Delivery Unit (PMDU). The satisfaction level of taxpayers varies at different point of time. For the period from July 2019 to June 2020, CRM System received and replied 197762 emails. The satisfaction indicator of taxpayers remained 95% for CRM and 65 % for complaints received through PMDU.

[Source: FATE Wing (IR), FBR]

#### 2) Percentage time reduction in filing of tax returns

There was around 30% time reduction in filing of tax returns during 2019-20.

### 3) Percentage of refund claims processed through IT systems developed by FBR

Around 85% of refund claims were processed through IT systems developed by FBR during 2019-20.

#### 4) Percentage improvement in Paying Taxes Indicator

Pakistan made paying taxes easier by introducing online payment modules for sales tax and corporate income tax, and less costly by reducing the corporate income tax rate. Due to these measures, there was 75% improvement in Paying Taxes Indicator.

#### 5) Percentage reduction in average time required to process Income Tax and Sales Tax refunds

There was around 80% time reduction in average time required to process Income Tax and Sales Tax refunds during 2019-20.

#### 6) Percentage reduction in physical examination to facilitate trade across borders

During the Fiscal Year 2019-20, in order to facilitate trade across borders, the physical examination of goods was reduced by 6% and 4% for imports and exports respectively compared with the previous Fiscal Year 2018-19.

Source: IT Wing (IR)/Customs Wing, FBR

Annual Performance Report of FBR (FY 2019-20)

#### 7) Percentage increase in post clearance audits

The table given below shows that number of contravention cases made as a result of post clearance audits during FY 2019-20 increased by 18% and amount detected increased by 469% when compared with performance of FY 2018-19.

**Table-22: Percentage increase in post clearance audits** 

PCA related Contravention Reports (CRs) issued during FY 2018-19		Contravent	A related ion Reports (CRs) ring FY 2019-20	% Increase / Decrease	
<b>Total Number</b>	Amount Detected (Rs. in million)	Total Number	Amount Detected (Rs. in million)	Total Number	Amount Detected
799	708.77	949	4034.40	+18%	+469%

Source: Audit & Accounting Wing (Customs), FBR

#### 8) Number of processes automated to strengthen RMS for facilitating trade

- a) The Risk Management System was upgraded from rule based system to a data model based on predictive analysis leveraging artificial intelligence through 'Import Risk Evaluation Engine' (IREE) module.
- b) Parameters/rules for RMS were improved for increasing the percentage of Green Channel clearance and to reduce the clearance through Red and Yellow Channels to improve trade facilitation.
- c) Physical examination of goods was reduced by 4% and 6% in Exports and Imports respectively.
- d) Feedback mechanism was improved to get regular feedback from local Risk Management Committees and interventions were made to improve RMS.
- e) Monthly Risk Management Committee meetings were held where risk rules/parameter were evaluated and where detections ~ere low, the rules were updated.
- f) The system was updated by covering the risk related to risky origins and risky PCTs etc.
- g) The compliance checks were reviewed, and parameters were improved for effective Risk Management System.

Source: Customs Wing, FBR

#### 9) Number of taxpayers' representation disposed off during the fiscal year by Audit Wing

Nine taxpayers' representation were disposed off during FY 2019-20 by Audit Wing.

Source: Audit & Accounting Wing (Customs), FBR

#### **KPI-4:** Integration of FBR with other revenue agencies & departments

# 1) Number of functional data bridges established with provincial revenue agencies and other state departments across nation

Around 20 functional data bridges were established with provincial revenue agencies and other state departments across nation such as Banks/NADRA/SECP/PITB/AGPR/SBP/I-LINK/TELCOS, Punjab Land Record, four Provinces.

#### 2) Number of data generating processes initiated with other agencies

Around 60 data generating processes were initiated with other agencies.

#### 3) Integration of third party databases inflowing data into IRS system

About 50 third party databases inflowing data into IRS system were integrated.

#### 4) Percentage of POS systems integrated in each region/province

About 10% POS systems were integrated in each region/province.

#### 5) Percentage of designated imports and domestic production track and traced.

Since the Track and Trace system was not fully functional during 2019-20, no designated imports and domestic production were tracked and traced.

Source: IT Wing (IR), FBR

#### **KPI -5: Revenue Laws Simplification**

#### 1) Number of Withholding Lines reduced during the Fiscal Year 2019-20

Table-23: Number of withholding lines reduced during FY 2019-20 vide Finance Act, 2020

<b>S</b> #	Section	Description
1	148A	Tax on local purchase of cooking oil or vegetable ghee by certain person
2	156B	Withdrawal of balance under pension fund
3	235B	Tax on steel meters and composite unites
4	236D	Advance tax on functions and gatherings
5	236F	Advance tax on cable operators and other electronic media
6	236J	Advance tax on dealers, Commissions agents and arthis, etc.
7	236R	Advance tax on education related expenses remitted abroad
8	236U	Advance tax on insurance premium
9	236X	Advance tax on tobacco

Source: IR Policy Wing, FBR

#### 2) Number of tariff lines rationalized during Fiscal Year 2019-20

Table-24: Number of tariff lines rationalized during Fiscal Year 2019-20

Number of Tariff Lines Rationalized	Rate of Customs Duty during 2018-19 (Before Rationalizing)	Rate of Customs Duty during 2019-20 (After Rationalizing)
1640	3	0
5	11	3
8	16	11
2	20	11
1	20	16
<b>Total: 1656</b>		

Source: Customs Wing, FBR

The above table shows that during FY 2019-20, FBR took substantial step for incentivizing the industry through tariff-based measures. In the budget FY 2019-20, the rate of customs duty on 1640 tariff lines of raw materials and intermediary goods was reduced from 3% to 0%. Similarly, customs duty on multiple other tariff lines pertaining to raw materials and intermediary goods were also reduced substantially. During FY 2019-20, a total of 1656 tariff lines of Pakistan Customs Tariff were rationalized, as evident from the below table.

#### **KPI-6: Risk Based Audits Conducted by FBR**

## a) Number of cases selected by FBR through random balloting

Number of cases selected by FBR through random balloting = 14,164

# b) Percentage of Risk Based Audits completed during the Fiscal Year

Percentage of Risk Based Audits completed during the Fiscal Year = 37.5%

# c) Monthly evaluation of performance reports in respect of audit cases under Section 214C of Income Tax Ordinance, 2001

Table-25: Monthly evaluation of performance reports in respect of audit cases under Section 214C of Income Tax Ordinance, 2001

Month	Opening Balance of Audit Cases	Added during the month	Deleted during the month	Finalized during the month	Pending	Demand Created (Rs. in Million)	Demand Collected (Rs. in Million)
Jul-19	47181	511	413	622	46657	704.814	21.034
Aug-19	46657	57	146	788	45780	591.986	43.176
Sep-19	45780	2296	45	1210	46821	2,357.491	49.524
Oct-19	46821	272	53	1247	45793	2,503.458	44.993
Nov-19	45793	664	91	1004	45362	1,919.535	40,997
Dec-19	45362	229	15	2162	43414	5,215.821	108.337
Jan-20	43414	1540	37	1406	43511	3,652.772	113.619
Feb-20	43511	1356	1740	1399	41728	2,372.640	204.712
Mar-20	41728	185	9	846	41058	676.602	26.540
Apr-20	41058	132	38	215	40937	72.020	8.703
May-20	40937	237	1	690	40483	2,522.240	9.450
Jun-20	40483	2037	41	10001	32478	58,886.300	83.763
Total:	47181	9516	2629	21590	32478	81,475.679	754.848

Source: Audit & Accounting, IRS Wing, FBR

Table-26: Monthly evaluation of performance reports in respect of audit cases under Section u/s 72B of Sales Tax Act, 1990

Month	Opening Balance	Added during	Deleted during the	Finalized during the	Pending	Demand Created	Demand Collected
	of Audit	the	month	month		(Rs. in Million)	(Rs. in Million)
	Cases	month					
Jul-19	8892	50	35	109	8798	202.168	13.062
Aug-19	8798	119	10	112	895	237.928	13.672
Sep-19	8795	9	41	192	8571	654.315	30.398
Oct-19	8571	27	2	254	8342	1,189.125	7.784
Nov-19	8342	37	29	223	8127	1,025.612	5.996
Dec-19	8127	0	45	293	7789	640.846	25.470
Jan-20	7789	419	21	225	7962	982.973	9.628
Feb-20	7962	62	15	250	7759	651.204	18.165
Mar-20	7759	18	3	60	7714	72.835	16.849
Apr-20	7714	84	2	38	7758	1,219.602	4.734
May-20	7758	3	1	39	7721	110.846	1.015
Jun-20	7721	25	2	501	7243	21,856.450	86.985
<b>Total:</b>	8892	853	206	2296	7243	28,843.904	233.758

Source: Audit & Accounting, IRS Wing, FBR

Table-27: Monthly evaluation of performance reports in respect of audit cases under Section u/s 42B of Federal Excise Act, 2005

Month	Opening Balance of Audit Cases	Added during the month	Deleted during the month	Finalized during the month	Pending	Demand Created (Rs. in Million)	Demand Collected (Rs. in Million)
Jul-19	39	2	0	0	41	0	0
Aug-19	41	0	0	0	41	0	0
Sep-19	41	0	0	1	40	0	0
Oct-19	40	0	0	2	38	0.612	0
Nov-19	38	1	0	3	36	2.760	0
Dec-19	36	0	0	2	34	18.941	0
Jan-20	34	3	0	2	35	4.877	2.080
Feb-20	35	0	0	0	35	0	0
Mar-20	35	0	0	0	35	0	0
Apr-20	35	0	0	0	35	0	0
May-20	35	0	0	1	34	4.025	0
Jun-20	34	0	0	0	34	0	0
Total:	39	6	0	11	34	31.215	2.080

Source: Audit & Accounting, IRS Wing, FBR

#### **KPI-7: Formulation of National Tax / Customs Policy**

- 1) Execution and successful implementation of annual budgetary proposals related to Customs/Inland Revenue Laws, Rules, procedures and allied laws.
- a) Annual budgetary proposals related to Customs laws, rules and procedures successfully executed and implemented during FY 2019-20 are given below:

#### **Relief Measures**

- i. Exemption of Customs Duty on 18 medicinal inputs/items, Modular/Particle Free Operation Theatre and medicines for certain rare diseases
- ii. Incentive to promote tourism by reducing duty on pre-fabricated structures for hotels
- iii. Duty free import of good quality art paper to standardize printing and preservation of Holy Quran.

#### **Measures for Incentivizing Local Industry**

- i. Exemption of Customs Duty on more than 1650 raw materials/industrial inputs
- ii. Exemption of CD on raw material for hemodialyzers used by kidney patients, preparations for Metal Surfaces as input for Solar Panels and Foundation Cloth, Hydrocracker Industry for oil refining
- iii. Reduction of CD on Writing & Printing Papers, Raw- materials of Paper Industry, Wood, Glass Board for LED Panel manufacturing, input goods for paper based Liquid Food Packaging Industry, Acetic Acid, Nonwoven fabrics, Machinery Parts / Accessories for Textile Sector, Elastomeric Yarn, Base Oil as input for Coning Oil, White Oil and other Textile Oils and Raw Material for Manufacturing of Pre-Sensitized Printing Plates, Wooden Sheets for Veneering, Oxalic Acid, Raw Material of Powder Coating Industry, Raw Material for Paper Sizing Agents, Bobbins & Spools of Paperboard
- iv. Rationalization of CD on Aluminium Beverage Cans & Inputs thereof
- v. Tariff rationalization on Home Appliance Sector and SIM card manufacturing industry
- vi. Reduction of RD on mobile phones and tyres, other smuggling prone items and other industrial inputs

#### **Revenue Measures**

- i. Increase in rate of Additional Customs Duty for non-essential items
- ii. Withdrawal of exemption on import of LNG

b) Annual budgetary proposals related to Inland Revenue laws, rules and procedures successfully executed and implemented during FY 2019-20 are narrated below:

#### **Sales Tax & Federal Excise Related Budgetary Measures**

#### **Relief Measures**

- i. Expansion in scope of exemption allowed in respect of Tribal Areas
- ii. Withdrawal of 3% value addition tax on petroleum products and mobile phones
- iii. Fixed Sales Tax on brick kilns
- iv. Reduced rate of Sales Tax on food supplied by restaurants, bakeries, caterers, concentrated milk (powder)
- v. Removal of bar on export of PMC and PVC to Afghanistan
- vi. Withdrawal of exemption of FED on internet services and foreign satellite bandwidth service
- vii. Reforming of extra tax regime by its abolishment and items like electric and gas appliances, foam, confectionary, lubricants (in retail packing), batteries, tyres / tubes, etc, were moved to Third Schedule (retail price taxation) of the Sales Tax Act, 1990 to realize full revenue potential thereon.
- viii. Allowing zero-rating on supply of tobacco to exporters
- ix. Exclusion of government bodies from purview of extra tax and further tax

#### **Revenue Measures**

- i. Increase in FED on aerated waters
- ii. Withdrawal of zero-rating of sales tax on inputs and products of five export-oriented sectors, i.e. textile, leather, carpets, sports goods and surgical goods
- iii. Restoration of normal regime for steel sector
- iv. Restoration of normal procedure for increase in FED on ghee/cooking oil
- v. Increase in fixed value of gas supplied to CNG dealers
- vi. Increase in FED on cigarettes
- vii. Increase in rate of sales tax on sugar from 8% to 17%
- viii. Review of exemptions under Sixth Schedule of Sales Tax Act, 1990
- ix. Redefining exemption of cottage industry
- x. Imposition of 5% FED on packaged non-aerated sugary / flavored juices, syrups & squashes
- xi. Increase in Federal Excise Duty on cement from Rs. 1.5 per kg to Rs. 2 per kg

- xii. Increase in rate of FED on LNG from Rs. 17.18 per 100 cubic meter to Rs. 10 per MMBTU bringing it to same level as for local gas
- xiii. Insertion of Gold, Silver, Diamond and Jewelry in Eighth Schedule to the Sales Tax Act, 1990 at reduced rate
- xiv. Increase in scope of FED on locally manufactured / assembled cars
- xv. Expansion of scope of ICT (Tax on Services) sales tax on services
- xvi. Abolishing special procedure for marble industry and imposition of standard of 17% sales tax

#### **Streamlining Measures**

- i. Simplification of law and reduction in number of rules/instruments dealing with sales tax
- ii. Transposition of SROs to the Sales Tax Act, 1990
- iii. Simplification of sales tax registration ease of doing business
- iv. Decreasing the legislative burden of federal government / cabinet
- v. Limiting scope of federal government's power to grant exemptions and zero-rating
- vi. Change in provisions relating to withholding tax

#### **Income Tax Related Budgetary Measures**

#### **Relief Measures**

- i. Payment of refunds through promissory notes
- ii. Rationalization of punitive measures for late filers
- iii. Tax credit for persons employing fresh graduates
- iv. Exemption for allowances of Armed Forces Personnel

#### **Revenue Measures**

- i. Gift to be treated as income
- ii. Enhancing the rate of minimum turnover tax
- iii. Abolishing tax credit for investment in balancing, modernizing & replacement (BMR)
- iv. Special provisions for persons not appearing on Active Taxpayer's List
- v. Additional slabs of income introduced for property
- vi. Increase in tax rates for services
- vii. Withholding tax on royalty to a resident person
- viii. Revising the threshold of taxable income

- ix. Increase in tax rates for Salaried and Non Salaried persons
- x. Freezing of Corporate Tax Rate
- xi. Taxation of Capital Gains on immoveable properties, Real Estate Sector, Profit on Debt, dividend income
- xii. Transition from Final Tax Regime to Minimum Tax Regime
- xiii. Computation of income for super tax for banking, insurance, oil and mineral exploration Cos
- xiv. Abolishing initial allowance on buildings
- xv. Measures to avoid profit shifting to dealer by manufacturers
- xvi. Reduction in limit of foreign remittance as source of investment
- xvii. Streamlining taxation of banking companies
- xviii. Redefining useful life of intangibles
  - xix. Enhancing withholding tax rate on dealers, commission agents & middlemen

#### **Procedural Measures**

- i. Purchase of assets through banking channel
- ii. Simplification of tax regime for small businesses, construction businesses, medical practitioners, hospitals, educational institutions, and any other sector specified
- iii. Streamlining of tax credits under section 100C of Income Tax Ordinance, 2001
- iv. Independent evaluation of non-arm's length transactions between associates
- v. Introduction of Below Threshold Business Registration Scheme
- vi. Amendment in the definition of resident individual
- vii. Automated Impersonal Tax Regime
- viii. Restricting the scope of power of the Federal Government to grant exemption
- ix. Proceedings against persons committing financial malpractices

Source: Annual Budget Document 2019-20

#### 2) Number of tax treaties executed with foreign countries in order to facilitate investment

No tax treaty was executed with foreign country during FY 2019-20. However, Pakistan has so far executed tax treaties with many countries which provide certainty to international investors, specify clear income allocation rules, spell out method of double tax relief, and contain clear rules on the taxation of investment income. These bilateral tax treaties have been executed to make Pakistan a more attractive investment location by removing tax barriers to investment, including international double taxation. In addition, these bilateral tax treaties provide an avenue for resolving tax disputes, and reduce uncertainties about the tax regime the investor may confront. These tax treaties provide a positive tax incentive for investment in Pakistan by residents of developed countries. Bilateral tax treaties also help reduce the risk of international tax evasion by providing a framework for cooperation between the tax authorities of contracting states.

Source: International Taxes Wing (IR), FBR

#### **KPI-8: FBR Outreach & Human Resource Development**

#### 1) Number of field projects completed during the Fiscal Year

Table-28: Details of field projects completed during FY 2019-20

<b>S</b> #	Name of Project	Amount	Status
		(Rs. in Million)	
1	Strengthening Tax System and Building Tax Policy	512.880	Completed
	Analysis Project		
2	Construction of Additional Floor on Existing Transit	32.852	Completed
	Accommodation (Inland Revenue), Sutluj Block, Allama		
	Iqbal Town, Lahore		
3	Construction of Additional Office Block for Model	57.500	Completed
	Customs Collectorate at Hyderabad.		
4	Construction of Regional Tax Office at	54.880	Completed
	D.I. Khan		
5	Construction of State Warehouse at Baleli Customs	24.930	Completed
	Check Post, Quetta		
6	Construction of Warehouse for Model Customs	54.171	Completed
	Collectorate at Thokar Niaz Baig, Lahore		

Source: Admn/HR Wing, FBR

#### 2) Number of officers sent abroad for official trainings during the Fiscal Year

During July 2019 to June 2020, around 81 officers were nominated for different trainings. Moreover, due to Covid pandemic situation, online trainings on financial crime investigations were imparted to 25 officers of IRS/Customs by UK based organization named as Sustainable Criminal Justice Solution.

Source: Admn/HR Wing, FBR

# 3) No. of cases in which disciplinary action under E&D Rules has been taken during FY 2019-20

Table-29: Disciplinary action under E&D Rules taken during FY 2019-20

BPS of Officers	Number of Cases Where Disciplinary Action Taken During FY 2019-20
19-22	8
17-18	12
16	22
15	1
Total:	43

Source: Admn/HR Wing, FBR

# 4) Number of reward cases processed under Reward Rules

Table-30: Number of reward cases processed under Reward Rules during FY 2019-20

S #	Nature of Reward Case	Number of officers	Reward Amount	Sanction date
1	Introduction of 24 hours Customs Operations at Customs Border Station Torkham	5	4/2 months basic salary	04.01.2019
2	Launching of modern version of automated customs clearance system named WeBOC-Glo	7	4 months basic salary	18.07.2019
3	Implementation of Valuation Gateway Version-2019 in WeBOC	2	4 months basic salary	29.01.2020
4	Enforcement/Anti-smuggling operations	6	Rs. 959,663	25.06.2020

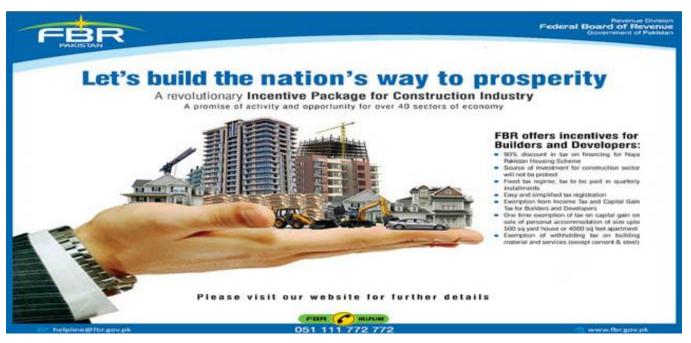
Source: Admn/HR/Customs Wing, FBR

# 5) Number of media campaigns launched for taxpayers facilitation

Table-31: Media campaigns were launched for taxpayers facilitation during FY 2019-20

S #	Nature of Media Campaign	Medium	Dates
1		Print	27 <sup>th</sup> to 30 <sup>th</sup> Sept, 2019
	Income Tax Return Filing,	Electronic	25 <sup>th</sup> to 29 <sup>th</sup> Sept, 2019
1	2019	Radio	25th to 29th Sept, 2019
		Digital	25 <sup>th</sup> Sept 2019 to 25 <sup>th</sup> Oct, 2019
2	Point of Sale (POS)	Print	4 <sup>th</sup> & 6 <sup>th</sup> Oct, 2019
		Print	9 <sup>th</sup> to 11 <sup>th</sup> May, 2020
3	Anti-Smuggling	Electronic	9 <sup>th</sup> to 13 <sup>th</sup> May, 2020
		Radio	9 <sup>th</sup> to 13 <sup>th</sup> May, 2020
		Print	28 <sup>th</sup> May, 2020
4	Anti- Smuggling Ordinance		1 <sup>st</sup> & 2 <sup>nd</sup> June, 2020
4		Electronic	1 <sup>st</sup> to 5 <sup>th</sup> June, 2020
		Radio	20 <sup>th</sup> to 24 <sup>th</sup> May, 2020
	WEBOC	Print	3 <sup>rd</sup> , 4 <sup>th</sup> & 5 <sup>th</sup> June, 2020
5		Electronic	25 <sup>th</sup> , 26 <sup>th</sup> , 28 <sup>th</sup> , 29 <sup>th</sup>
3			& 30 <sup>th</sup> May, 2020
		Radio	20 <sup>th</sup> to 24 <sup>th</sup> May, 2020
6	Construction Industry	Print	21 <sup>st</sup> , 22 <sup>nd</sup> & 23 <sup>rd</sup> May, 2020
		Electronic	20 <sup>th</sup> to 24 <sup>th</sup> May, 2020
		Radio	20 <sup>th</sup> to 24 <sup>th</sup> May, 2020
		Print	27 <sup>th</sup> , 30 <sup>th</sup> & 31 <sup>st</sup> May, 2020
7	Refund (IBAN)	Electronic	27 <sup>th</sup> ,29 <sup>th</sup> to 31 <sup>st</sup> May 2020
		Radio	27 <sup>th</sup> 29 <sup>th</sup> to 31 <sup>st</sup> May 2020

Source: FATE Wing, FBR



#### 6) Number of taxpayers complaints redressed during the year

Table-32: Number of taxpayers complaints redressed during the FY 2019-20

Period	<b>July 2019 to June 2020</b>
Total Number of Complaints Received	9800
Total Number of Complaints Resolved	9800
In-Process Complaints	0
Percentage of Resolution	100%*
Total Number of Dashboards	83
Citizen Satisfaction Level	49%

<sup>\*</sup> Disposal as on the date of this report

COMPLAINTS

Launch of Integrity
Management Cell (IMC)
and Regional integrity
Committees (RICs) for
valued taxpayers.

Register your complaints against Corruption
and Malpractices of Tax Authorities by

Submitting
Via Fig.
Submitting
Via Poet

Submitting
Via Poe

Source: FATE Wing, FBR

### **KPI-9: FBR representation before various legal forums**

# 1) Representation of cases where FBR (HQs) is the sole respondent at Supreme Court/High Courts or FTO

Table-33: Representation of cases where FBR (HQs) is the sole respondent during FY 2019-20

S #	Forum	Total Number of Cases	Representation Filed	Representation Not Filed
1	Supreme Court	2	2	0
2	High Court	46	46	0
3	Federal Tax Ombudsman	3	3	0
	Total:	51	51	0

Source: Legal Wings, FBR

2) Individual performance appraisal of each Panel Advocate & Special Public Prosecutors through devised SOP on yearly basis.

Mechanism for individual performance appraisal of each Panel Advocate & Special Public Prosecutors was devised during 2019-20 and their performance is given in Table-34 below:

Table-34: Performance appraisal of each Panel Advocate & Special Public Prosecutors

Total Number of Panel Advocates /		Performance Evaluati	ion
Special Public Prosecutors	Good	Satisfactory	Unsatisfactory Below Average
526*	222	274	30

<sup>\*</sup> In addition to 526 figure, there are 294 panel advocates who are currently inactive.

Source: Legal Wings, FBR

#### **KPI-10: Implementation of Public Account Committee (PAC) directives**

#### 1) Preparation and timely submission of Working Papers in PAC for settlement of Audit Paras.

#### a) Performance of Customs Wing

The table-35 & 36 given below shows that all working papers pertaining to PAC meetings were timely prepared and submitted to the PAC for settlement of audit paras during 2019-20.

Table-35: Submission of Working Papers in PAC for settlement of Audit Paras (Customs Wing)

S #	<b>Date of PAC Meeting</b>	Date of Submission of Working Papers To PAC	Timely Submission of Working Papers to PAC
1.	10.07.2019	08.07.2019	100%
2.	18.09.2019	16.09.2019	100%
3.	15.10.2019	10.10.2019	100%
4.	19.11.2019	18.11.2019	100%
5.	04.03.2020	02.03.2020	100%
6.	12.03.2020	10.03.2020	100%

Source: Audit & Accounting Wings, FBR

### b) Performance of IR Wing

**Table-36: Submission of Working Papers in PAC for settlement of Audit Paras (IRS Wing)** 

S #	<b>Date of PAC Meeting</b>	Date of Submission of Working Papers To PAC	Timely Submission of Working Papers to PAC
1.	10.07.2019	09.07.2019	100%
2.	18.09.2019	16.09.2019	100%
3.	15.10.2019	10.10.2019	100%
4.	19.11.2019	18.11.2019	100%
5.	04.03.2020	02.03.2020	100%
6.	12.03.2020	10.03.2020	100%

Source: Audit & Accounting Wings, FBR

# 2) Timely dissemination of PAC directives among field formations for completing requisite actions.

# a) Performance of Customs Wing

The tables-37 & 38 given below shows that PAC directives were timely disseminated to the field formations for completing requisite actions during 2019-20.

**Table-37: Dissemination of PAC directives among field formations (Customs Wing)** 

S #	Date of PAC Meeting	Date of Dissemination of PAC Directives to Field Formations
1.	10.07.2019	25.07.2019
2.	18.09.2019	03.10.2019
3.	15.10.2019	22.11.2019
4.	19.11.2019	06.12.2019
5.	04.03.2020	16.03.2020
6.	12.03.2020	15.06.2020

Source: Audit & Accounting Wings, FBR

#### b) Performance of IR Wing

**Table-38: Dissemination of PAC directives among field formations (IRS Wing)** 

S #	<b>Date of PAC Meeting</b>	Date of Dissemination of PAC Directives to Field Formations
1.	10.07.2019	15.07.2019
2.	18.09.2019	20.09.2019
3.	15.10.2019	18.10.2019
4.	19.11.2019	22.11.2019
5.	04.03.2020	09.03.2020
6.	12.03.2020	16.03.2020

Source: Audit & Accounting Wings, FBR

#### **Chapter-4**

#### Implementation of FBR's Reform Agenda

To respond to the changing needs and expectations of the taxpayers and other stakeholders, FBR has embarked on a journey of reforms to become an efficient and more taxpayer friendly organization. It aims to ensure that it can deliver best possible services to the people of Pakistan. FBR wants to be trusted, fair and helpful, whether it is processing and reviewing tax returns, delivering tax refund payments, enforcing compliance, or providing advice to the taxpayers. By encouraging both continuous improvement and exploring ways to leverage emerging technologies, FBR is innovating to maximize the quality and efficiency of its services. In keeping with the Government policy of enhancing automation, FBR is enhancing its digital services to make them increasingly available to all taxpayers and traders.

In response to the Federal Government's strong emphasis on revenue mobilization, FBR has developed and is implementing a transformation roadmap. This transformation roadmap envisages FBR's transformation into a world-class, technology-savvy, taxpayer-centric and semi-autonomous revenue authority with a degree of financial, managerial, and operational autonomy. FBR has already completed several initiatives under the roadmap:

- a) Review of tax policy to guide measures to reduce tax expenditure/exemptions.
- b) Review of tax laws and regulations to simplify and make them more accessible to taxpayers and enable improvements in tax administration.
- c) Compliance enforcement measures.
- d) Taxpayer facilitation measures such as online, mobile, and ATM payment options for taxpayers.
- e) Initiatives to strengthen performance of FBR.

This roadmap emphasizes investments in ICT and streamlined business processes to facilitate taxpayers and control compliance. Effective compliance control in modern tax administrations relies on collection and analysis of taxpayer/trader data from various sources such as provincial tax authorities, other government entities, foreign jurisdictions, and withholding agents. However, FBR lacks both access to many of these data sources and the capacity to analyze big data to detect tax evasion.

Although FBR's main IT systems have automated some business processes, such as filing of tax returns and goods declarations (GDs), however these systems do not share data and lack important functionalities. The FBR therefore needs the required ICT infrastructure and technical skills to integrate and analyze big data with adequate data security.

The reform agenda of FBR is based on 'low rate-broad base' principle, whereby a sustainable increase in revenues is to be achieved by expanding the tax base and increasing compliance, rather than introducing new taxes or raising tax rates. The reform agenda therefore focuses on implementation of a simplified and strengthened tax and customs administration equipped with the needed ICT tools and technical skills to make effective use of taxpayer information, with big data techniques and modern risk-based tools for more efficient, targeted compliance control and taxpayer and trade facilitation.

In order to modernize and overhaul its antiquated business processes and adopt modern tax administration practices based on big data and business intelligence (BI), FBR has embarked upon a path of reform with the assistance of international donor agencies. Since 2016, UK Department for International Development (DFID) and the World Bank have supported tax policy and tax administration reforms in Pakistan through Trust Fund for Accelerating Growth and Reforms (TAGR) (2016-19) and Pakistan Raises Revenue (PRR) Project October (2019-24). Continued collaboration of FBR with the World Bank consultants in various reforms areas under PRR is underway with following main objectives:

- a) Broadening of tax base and sustainable increase in domestic tax revenues
- b) Reducing scope of withholding tax regime
- c) Bringing more transparency in tax system by publicly disclosing and analyzing tax exemptions/concessions.
- d) Automatic exchange of taxpayer data with provinces to harmonize the methods for taxation on services and real estate
- e) Electronic monitoring of production in key sectors with high risk of tax evasion such as tobacco, beverages, sugar, cement, fertilizer
- f) Identification of new taxpayers through automated data sharing and ICT based Business Intelligence
- g) Risk-based audit
- h) Reduction of frequency of physical inspections and documental checks at the borders
- i) Simplification and automation of FBR core business processes
- j) Enhancing organizational effectiveness and transparency through systematically measuring and publicly reporting its performance based on key performance indicators.

The FBR is also currently leading the implementation of the Integrated Transit Trade Management System (ITTMS) project financed by the Asian Development Bank (US\$ 300 million). This project envisages establishment of state-of-the-art facilities at Wagah, Torkham and Chaman border crossing points to facilitate cross border legitimate trade and passenger movement by reducing the dwell time, eliminating bottlenecks and improving procedures and upgrading infrastructure and introducing one-window ICT based operations at these border stations without compromising on regulatory controls and security. This project supports customs control infrastructure at these three customs stations on Pakistan's land borders in line with the new business needs arising from automated business processes and data-intensive tax and customs administration practices. Civil works at Torkham and Chaman continues and expected completion date is 31st December, 2021.

Moreover, with technical assistance from development partners specifically USAID, IFC and ADB, Pakistan Customs has initiated the National Single Window project with a cost USD 163 million in order to eliminate need for physical engagement between the traders and regulators besides simplifying the procedures and improving predictability. It will facilitate electronic submission of documents and risk based parallel processing and issuance of regulatory approvals relying on data/process harmonization while using modern technology. The business model for execution and operations as well as alignment of participating departments was approved by the Steering Committee in April, 2019. Pakistan Single Window is an ICT-based system and a facility that allows parties involved in trade and transport to lodge standardized information and documents at a single-entry point to fulfill all import, export, and transitrelated regulatory requirements. PSW will connect relevant government departments with each other and with economic operators like importers, exporters, customs agents, shipping agents and transporters in Pakistan for efficient management of cross border trade. It will provide the ease and transparency in achieving compliance with relevant regulatory requirements, through an online facility, that will intelligently handle the information for each transaction without the need to provide same information more than once or to physically visit such government departments. Pakistan is committed to implement various provisions of World Trade Organization's (WTO) Trade Facilitation Agreement that includes implementation of a National Single Window (NSW) system before February 2022.

Meanwhile, automation and reform efforts yielded positive results for FBR. Introduction by Pakistan Customs of DIRBS (Device identification, registration & blocking system) for registration of mobile devices and payment of taxes which prevented use of smuggled phones and resulted in collection of Rs 54 billion as revenue through DIRBS without involving any human intervention and completely eliminating the usage of smuggled devices in Pakistan.

Such automation related initiatives by FBR are the manifestation of its commitment to reform and modernization. With continued support from the government and the development partners particularly the USAID, ADB, the World Bank Group, and UK's Department for International Development, the FBR is confident of meeting its reform objectives. In transforming itself into a taxpayer friendly organization, FBR is also examining its internal processes and structures closely. This involves breaking down organizational silos, improving internal communications, and taking the necessary steps to foster a productive and engaged workforce where employees feel a sense of responsibility and are encouraged to serve the public in an efficient manner.

#### **CONCLUSION**

With government having to grapple with projections of decline in economic growth owing to the global pandemic, FBR was under more pressure to collect every rupee of tax payable. The global crisis intensified this pressure during FY 2019-20. Thus, the clear message for tax administration was to improve its efficiency and performance in order to maximize tax collection and to provide better services to the taxpayers.

Despite immense pressure in the wake of the pandemic, FBR almost accomplished its revised revenue collection target for 2019-20 and remained committed to its reform agenda, fulfilling its oversight responsibilities, exploring innovative methods to streamline its procedures and providing strategic advice and guidance to the field formations for achieving strategic objectives.

The revenue collection target of Rs. 4,963 billion requiring a growth of 24.2% for financial year 2020-21 is significant but achievable. This requires consistent raising of level of performance by FBR in key areas, such as, broadening of tax base, facilitating compliance, enhancing automation, streamlining core operations, effective use of data analytics and third party data, providing clarity and certainty about tax obligations, modernizing the infrastructure and rigorous performance benchmarking and monitoring.

In this quest to get greater compliance and improve effectiveness and efficiency, this effort of benchmarking the performance and understanding its own performance can help FBR to create an environment where citizens have a strong will to discharge their tax liabilities honestly with much ease, and where the tax administration is seen as legitimate and fair.

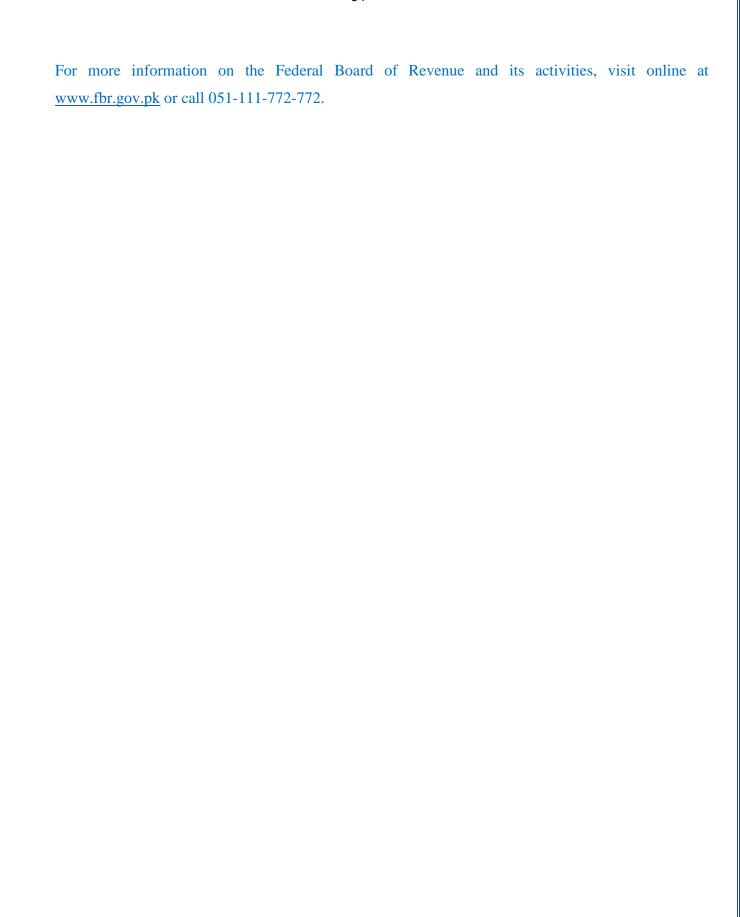
The way forward is thus through technology solutions focusing on helping FBR to improve trust between taxpayers and government by creating a more efficient and transparent tax system. It can only be done by augmenting efficiency and overall capacity within FBR through the use of technology to digitize and automate various tax processes, and to increase overall tax compliance by both broadening the tax base and making it easier for taxpayers to pay taxes, as well as through identifying and eliminating sources of persistent fraud.

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Every effort has been made to ensure accuracy of the data used in this publication.



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